# CALGARY ASSESSMENT REVIEW BOARD DECISION WITH REASONS

In the matter of the complaint against the property assessment as provided by the *Municipal Government Act*, Chapter M-26, Section 460, Revised Statutes of Alberta 2000 (the Act).

#### between:

## Capreit Apartments Inc. (as represented by Altus Group Limited) COMPLAINANT

and

#### The City Of Calgary, RESPONDENT

#### before:

# Board Chair, J. Zezulka Board Member, P. Charuk Board Member, J. Pratt

This is a complaint to the Calgary Assessment Review Board in respect of a property assessment prepared by the Assessor of The City of Calgary and entered in the 2011 Assessment Roll as follows:

ROLL NUMBER: 035177815

LOCATION ADDRESS: 501 - 40 Avenue NW

HEARING NUMBER: 67661

ASSESSMENT: \$26,940,000.

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This complaint was heard on the 2 day of October, 2012 at the office of the Assessment Review Board located at Floor Number Four, 1212 – 31 Avenue NE, Calgary, Alberta, Boardroom Three.

Appeared on behalf of the Complainant:

• J. Weber

Appeared on behalf of the Respondent:

- N. Domenie
- H. Yau

## **Board's Decision in Respect of Procedural or Jurisdictional Matters:**

(1) There were no procedural or jurisdictional issues raised by either party.

# **Property Description:**

(2) The subject is a three storey townhouse apartment building, located in the Queen's Park Village community of north west Calgary. The area is in Market Zone 6. The project contains 188 units, consisting of 140 two bedroom units, and 48 three bedroom units. The project was developed in1978.

### Issues:

(3) The current assessment is based on the income approach to value. The Complainant does not dispute the valuation method. There is no dispute over the number and types of units. There are two issues. The first issue is whether the Gross Income Multiplier (G.I.M.) should be reduced from 11.5 to 11.0 in calculating the 2012 assessment. The second issue is the rents applied. The City has adopted rents of \$1,050 and \$1,175 per month for the two and three bedroom units respectively. The Complainant argues that \$960 and \$1,165 are more appropriate.

#### Complainant's Requested Value: \$23,960,000

#### Evidence / Argument

(4) The Complainant submitted three low rise apartment transactions that occurred between October 1, 2009, and December 21, 2010. The Complainant applied assessed rents to two of the three properties, and calculated the GIM for each. For the third comparable, the Complainant applied market rents because the property is a strata titled project that is assessed using the sales comparison approach. As such, no assessed rents are available. The GIMs produced by the analysis are 11.14, 10.93, and 10.84. The Complainant also included the calculated GIMs generated by the Altus appraisal division for the same properties. These appeared at 11.22, 10.97, and 11.06.

(5) The Respondent objected to the inclusion of the property known as Bonaventure Court, at 205 - Heritage Drive SE. The property was converted to a condominium in 1988, and the sale was a court ordered transaction. The Board notes that the majority of the public would not be aware of the subject's form of ownership. Nor would the form of ownership affect the property's

rentability, or the achieveable rents. The actual rents being achieved were identified with a rent roll. There is no reason that the property should not be used as a rent comparable. As far as the court ordered sale is concerned, the property was listed for sale on the open market for some time prior to the sale. There is no evidence to indicate that the transaction was anything but arms length. The 2010 Alberta Municipal Affairs Manual for recording and reporting information for assessment audit and equalized assessment states as follows;

usually also rejected. However, these sales can be valid if exposed to the open market with a willing seller seeking the highest price." The Board finds that the property was exposed on the open market, and that the transaction was at arms length between a willing seller and a willing buyer.

The Respondent submitted four sales in the G.I.M. analysis. Three of the four (6) transactions reflect G.I.M.s between 11.14 and 11.45. The fourth property, at 330 - 2 Avenue NE - reflects a G.I.M. of 14.01. The Complainant argues that the fourth property is an "outlier". Firstly, the property is located in the inner City, and is not reflective of suburban multi-family projects such as the subject. Secondly, the property was acquired by the City of Calgary for social housing, and was not profit driven in the typical sense.

Throughout the proceedings, there was considerable discussion regarding the vacancy (7)allowance used to analyse the income for purposes of calculating the GIM. The Respondent adopted a vacancy ranging from 4.5 to 6.0 per cent, depending on the location. The Complainant, on the other hand, adopted 5.0 per cent consistently, stating that since the GIM analysis was based on effective gross income rather than potential gross income, the vacancy rate was not an issue as long as it was applied consistently.

As for the correct rents to be applied, both parties relied on the rent roll for the subject (8) property for their conclusions. The difference between the parties stems from their respective analysis of the same information.

On the one hand, the Complainant included all of the leases within the subject that (9) started in the January, 2011 to July 1, 2011 period. The Complainant argues that these are the most current new leases prior to the effective date of valuation, and therefore reflect current market levels. The median rent reflected for the two bedroom units is \$960 per month, and \$1,165 for the three bedroom units.

The Respondent, on the other hand, used all of the rents prior to the effective date. It is (10)the Respondent's position that the 2011 leases might not have been new contracts, but could have been lease renewals with existing tenants, and these did not necessarily reflect current levels. The average calculated by the Respondent is \$989 for the two bedroom units, and \$1,174 for the three bedroom units.

In addition to the rent roll, the Respondent also submitted the Assessment Request for (11)Information Form (ARFI) results for over 30 unit townhouse projects in Market Zone 6. There are three projects in the sampling. The ARFI results show an average and median rent of \$1,048 and \$1,050 for the two bedroom units, and \$1,169 and \$1,175 for the three bedroom units.

## **Board's Findings**

(12)As far as the vacancy applied to each property in the analysis is concerned, since the

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GIM is based on Effective Gross Income, the Board cannot agree with the Complainant that the vacancy rate applied has no effect on the results. Rather, the opposite is true. If the GIM calculations were based on Potential Gross Income, then the vacancy rate applied would have no effect on the results. However, neither party produced any market evidence to either prove or disprove the correct rate of vacancy to be applied.

(13) With one exception, all of the transactions submitted by both parties reflect GIMs between 10.84 and 11.45. For the reasons already mentioned, the Board finds that the transaction involving 330-2 Avenue NE does not reflect typical market behaviour, and should not be used in an analysis.

(14) The average of all of the comparables submitted by both parties, excepting the one that has been excluded, is 11.20. The Board finds that 11.25, or about midway between the two positions, is the most appropriate multiplier.

(15) The Board finds that an analysis of the subject's rent structure, including all of the leases signed prior to the effective date of assessment, provides the most convincing evidence of the appropriate rents to be applied.

#### **Board's Decision**

(16) The Gross Income Multiplier is reduced to 11.25.

(17) Based on the averages calculated by the Respondent, the Board adopts \$990 per month for the two bedroom rents, and \$1,175 per month for the three bedroom units.

(16) The assessment is reduced to \$25,272,000, truncated to \$25,270,000.

# DATED AT THE CITY OF CALGARY THIS 30

DAY OF October, 2012.

Jerry Zezulka Presiding Officer

# APPENDIX "A"

# DOCUMENTS PRESENTED AT THE HEARING AND CONSIDERED BY THE BOARD:

### NO.

ITEM

- 1. C2 Evidence Submission of the Complainant
- 2. C2 Rebuttal Submission of the Complainant

2. R1 Respondent Disclosure; Assessment Brief

An appeal may be made to the Court of Queen's Bench on a question of law or jurisdiction with respect to a decision of an assessment review board.

Any of the following may appeal the decision of an assessment review board:

- (a) the complainant;
- (b) an assessed person, other than the complainant, who is affected by the decision;
- (c) the municipality, if the decision being appealed relates to property that is within the boundaries of that municipality;
- (d) the assessor for a municipality referred to in clause (c).

An application for leave to appeal must be filed with the Court of Queen's Bench within 30 days after the persons notified of the hearing receive the decision, and notice of the application for leave to appeal must be given to

- (a) the assessment review board, and
- (b) any other persons as the judge directs.

#### For MGB Administrative Use Only

| Decision N     | o. CARB 1934/2012  | Roll No. 035177815 |               | · · · · ·                        |
|----------------|--------------------|--------------------|---------------|----------------------------------|
| <u>Subject</u> | <u>Type</u>        | <u>Issue</u>       | <u>Detail</u> | <u>Issue</u>                     |
| CARB           | Low rise apartment | Market value       | Income        | Gross Income Multiplier<br>Rents |